The impact of COVID-19 on migration globally and in Canada

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OCASI November 20, 2020

Agenda

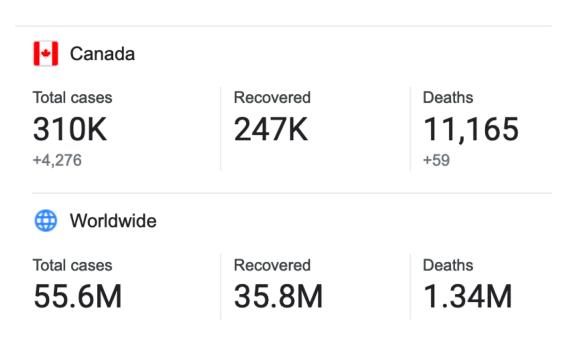
- Covid as a triple-crisis
- Canada's / IRCC's response to Covid
- Data update ... what's happening?
- And...what next? ... the 2021-23 levels plan
- Consequences?

 Note that nearly everything today will be about Canada but I'm happy to deal with global issues in the discussion

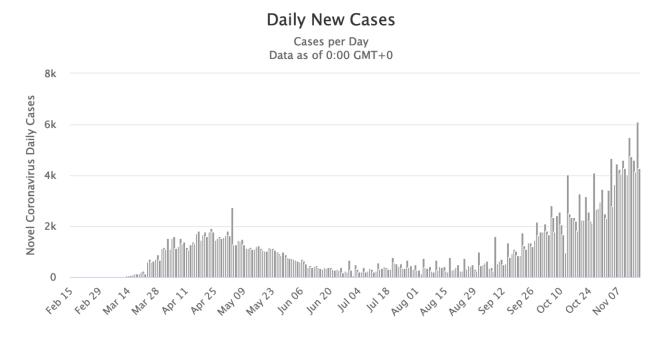
The Covid triple crisis

- Health
- Economic
- Equity / Humanitarian
 - Groups already suffering marginalization, suffer more during a pandemic, while groups already privileged, suffer less

Covid as a health crisis

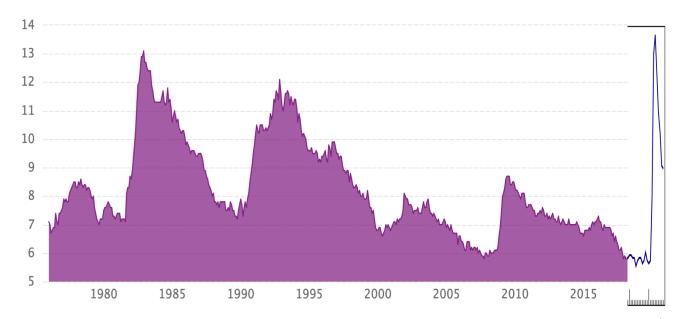


Daily New Cases in Canada



COVID as an economic crisis

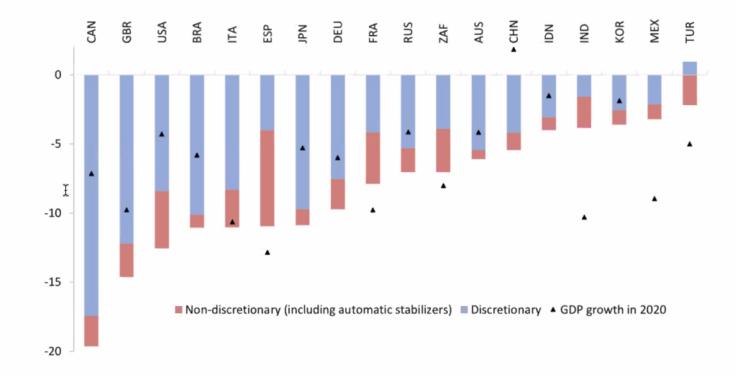
- Previous recessions (1980s, 1990s, 2000s)
 - Peaks of monthly unemployment rate:
 1983 (13.1%); 1994 (12.1%); 2010 (8.7%)
 - Time to recover to pre-recession unemployment rate: 6, 6 and 8 years
 - Of all 'temporary' lay-offs, 45% were permanent job losses
- 2020 COVID situation
 - Peak unemployment rate: 13.7% in May (Oct: 8.9%)



Note

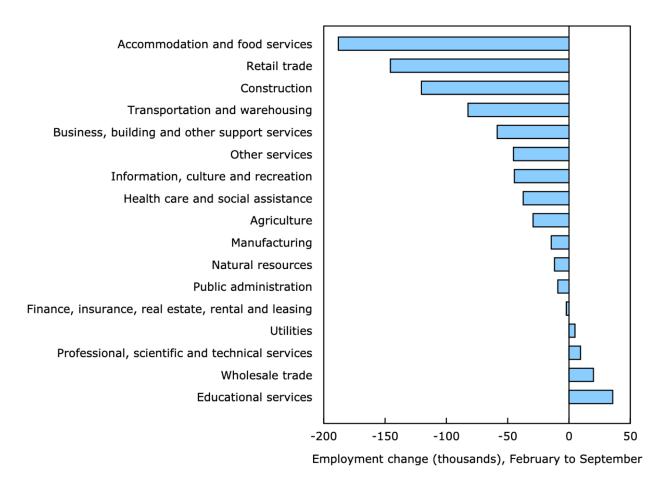
- Canada has provided more economic stimulus than most other countries
- Therefore, the Canadian economy will be more exposed to shocks when fiscal stimulus ends

Change in cyclically adjusted primary fiscal balance



COVID as an economic crisis

Chart 4
Employment in accommodation and food services, retail trade and construction furthest from pre-shutdown levels

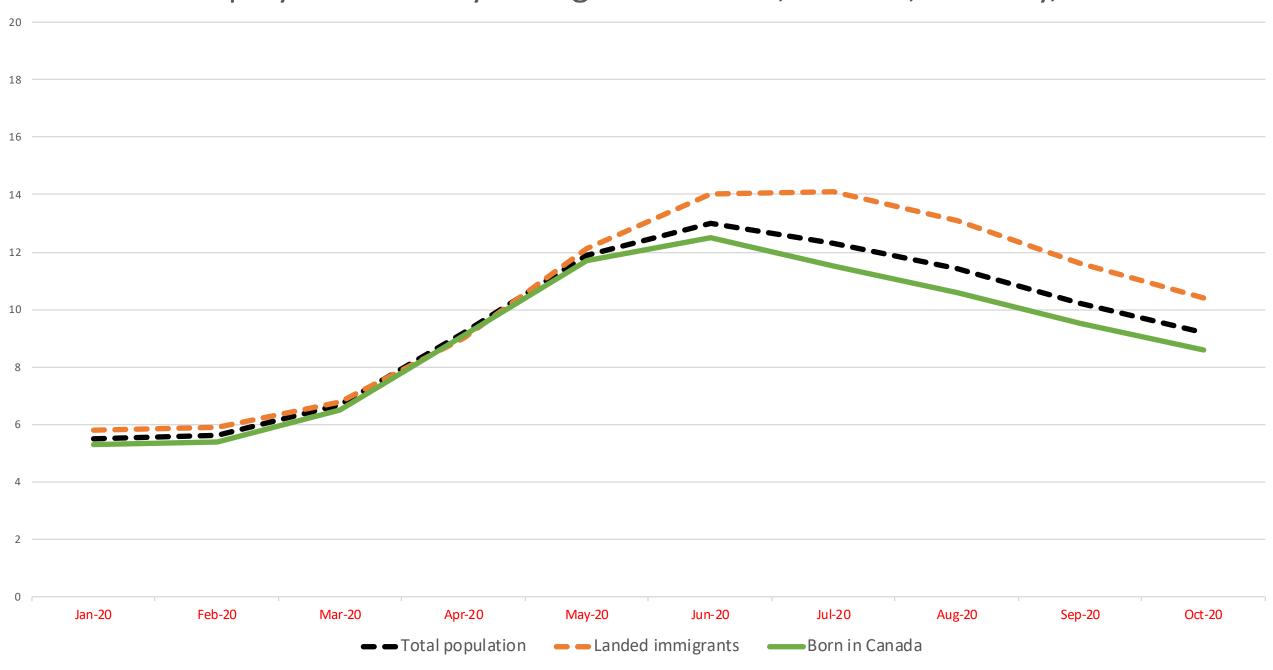


Labour Force Survey, September 2020

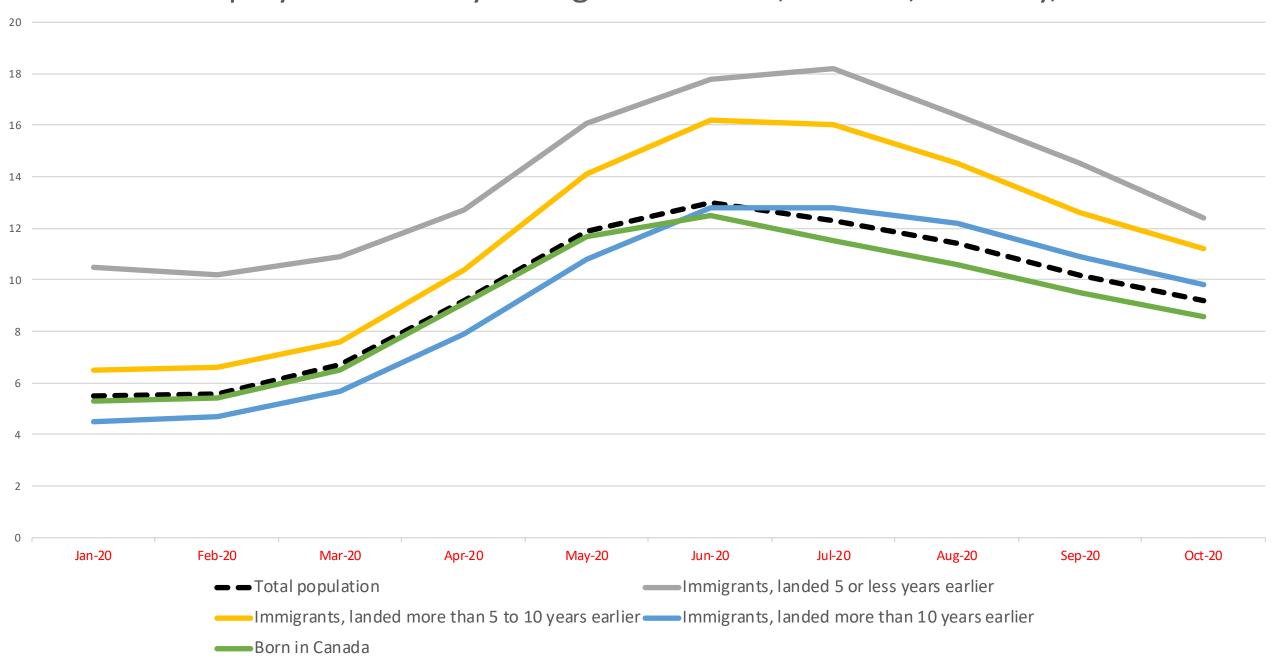


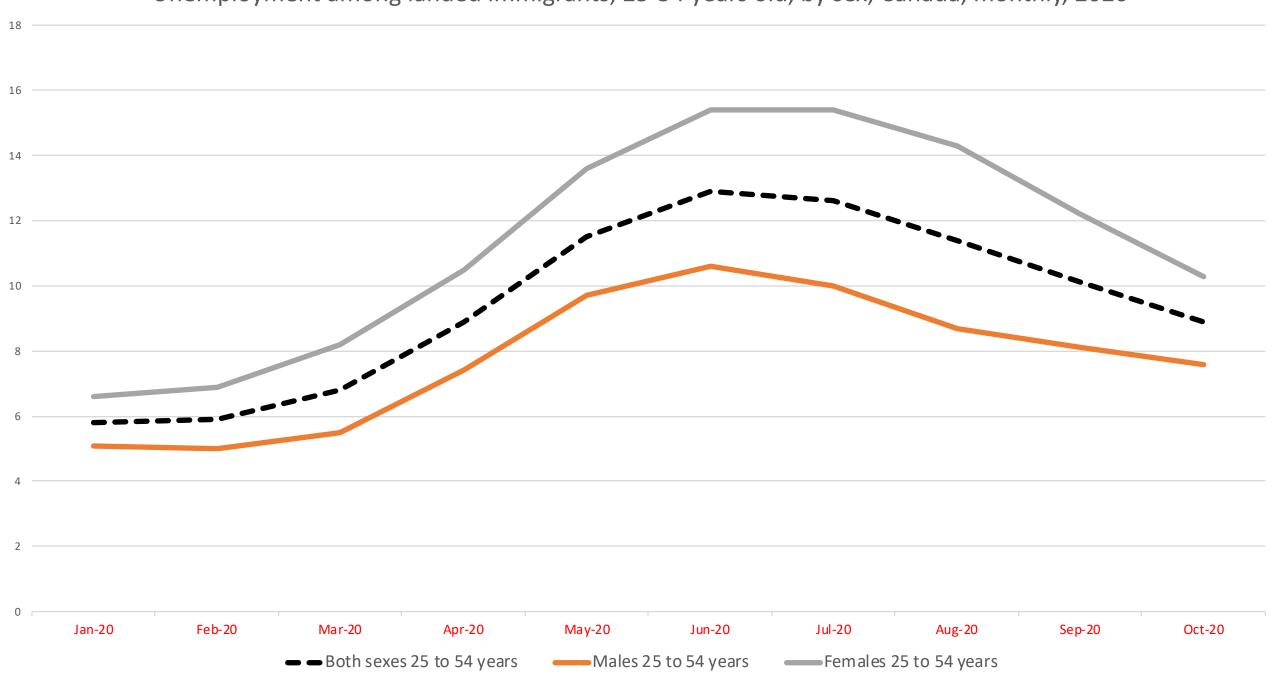
Statistics Canada Statistique Canada

Unemployment rate by immigration status, Canada, monthly, 2020



Unemployment rate by immigration status, Canada, monthly, 2020





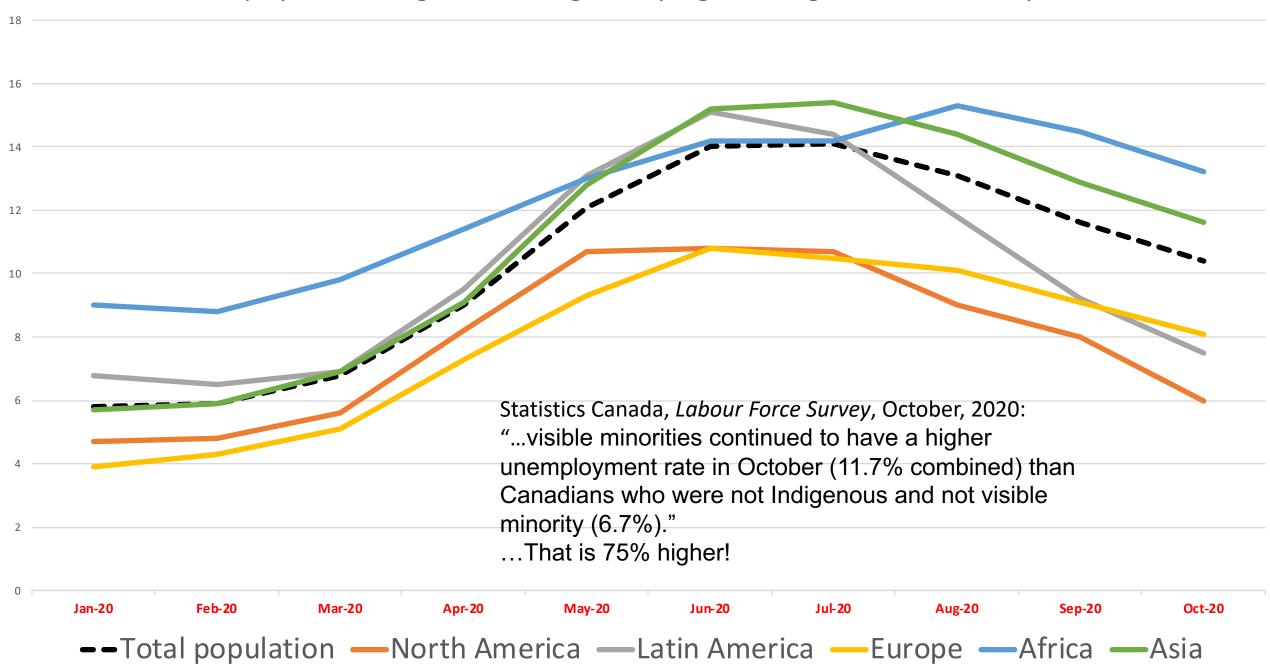
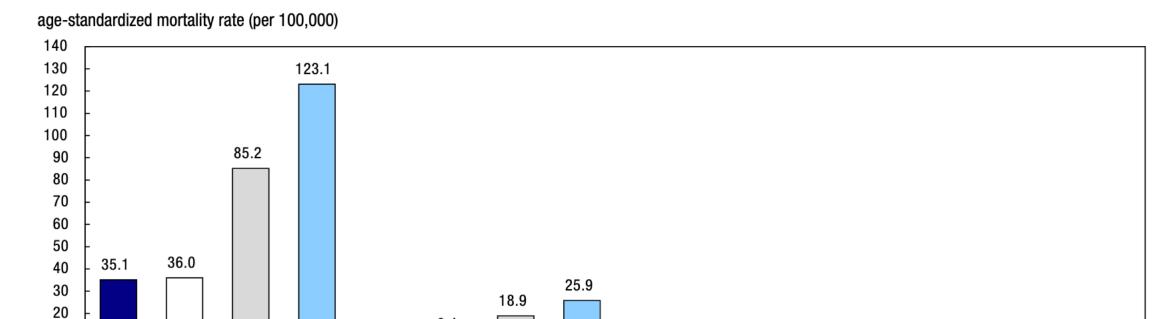


Chart 2 Age-standardized COVID-19 mortality rates, by proportion of the neighbourhood population belonging to population groups designated as visible minorities, selected provinces



>= 25%

5.0

Less

than 1%

Sources: Data derived from provisional Canadian Vital Mortality – Death Database (2020) and the Census of Population 2016.

7.6

Less

than 1%

8.4

1 to

<10%

Ontario

10 to

<25%



10

Statistics Canada

Less

than 1%

1 to

<10%

Quebec

Statistique Canada

10 to

<25%

>= 25%

COVID-19 mortality rates in Canada's ethno-cultural neighbourhoods

2.5

1 to

<10%

Alberta

by Rajendra Subedi, Lawson Greenberg and Martin Turcotte

0.5

Less

than 1%

5.6

>= 25%

4.3

10 to

<25%

8.0

1 to

<10%

British Columbia

7.4

>= 25%

6.6

10 to

<25%

Release date: October 28, 2020

Covid as an equity and humanitarian crisis

- Humanitarian side
 - Vast numbers of stranded labour migrants
 - Food security issues among refugees
 - Forcing returns in some cases (e.g., Venezuela)
 - Global asylum system
 - Crisis of *immobility*
 - 168 countries have closed borders
 - 70 countries have suspended asylum determination systems
 - Many examples of refoulement

Stranded irregular migrant workers during the COVID-19 crisis:

The question of repatriation

Ahmet İçduygu¹





Greece's Moria Tragedy: The Crash Test for the EU Pact on Migration and Asylum

The Covid triple crisis

- Things to worry about...
 - The disease itself, plus medical complications (e.g., mental health)
 - The economic 'hangover' of unemployment and colossal debt
 - Increased inequality and lingering humanitarian issues

What happens to Canadian migration and immigration during a crisis?

- Recent history
- What we know so far about the Covid era

Canadian responses to crisis

- Permanent immigration
 - 1980s recession
 - Significant drop in immigration targets (< 100,000 / year)
 - 1990s recession
 - Smaller drop in immigration targets (~ 200,000 / year)
 - 2000s recession
 - No drop in targets
- Temporary migration
 - Largely unaffected by these recessions

Consequences for immigrants arriving in previous recessions

- Immigrants and members of racialized groups face the most severe challenges in the labour market
 - Sectors with high immigrant participation tend to be the hardest hit
- Arriving newcomers face a double challenge (newcomer, racialized)
 - Triple challenge for women
- These disadvantages produced 'scarring effects' that endured for years
- The larger the incoming cohort, the larger these impacts
 - Why? Because immigrants mainly compete against other immigrants for jobs
- HOWEVER ... the demographic situation has changed and these impacts might not be as bad in the 2020s...
 - And the recovery could be quicker

IRCC and levels during Covid

- Context: unique situation
 - Recession plus severe limits to processing, plus border closure
 - 'Covid productivity tax' ... majority of staff still working from home
 - Problems with in-person and paper elements of applications (e.g., medical tests)
 - Partial fixes through mass-digitization of records and digital meetings
 - New practice: 'virtual landings'
- Planned level of immigration for 2020: 341,000
 - Given shortfalls since March, the latest expectation is approx. 180,000
 - I.e., close to half, with ~ 150,000 missing
 - Given the state of the labour market, this might be a good thing
 - This is not due to a conscious choice, but to circumstances IRCC could not control (i.e., not like the 1980s)

IRCC and levels during Covid

- Who is being admitted?
 - People already in Canada ('inland immigration')
 - TR->PR transitions are relatively straightforward as they don't involve a border crossing
 - PNP, CEC, and some through family reunification and other categories
 - IRB has resumed in-person hearings
 - People who received a Letter of Invitation prior to March 18
 - They have been granted the right to land
 - Many face deadlines and lapsed permission
 - Temporary residents
 - Priority is on individuals deemed essential
- Few landings outside these categories
 - But the admission process is up and running again
 - Delays between admission and landing

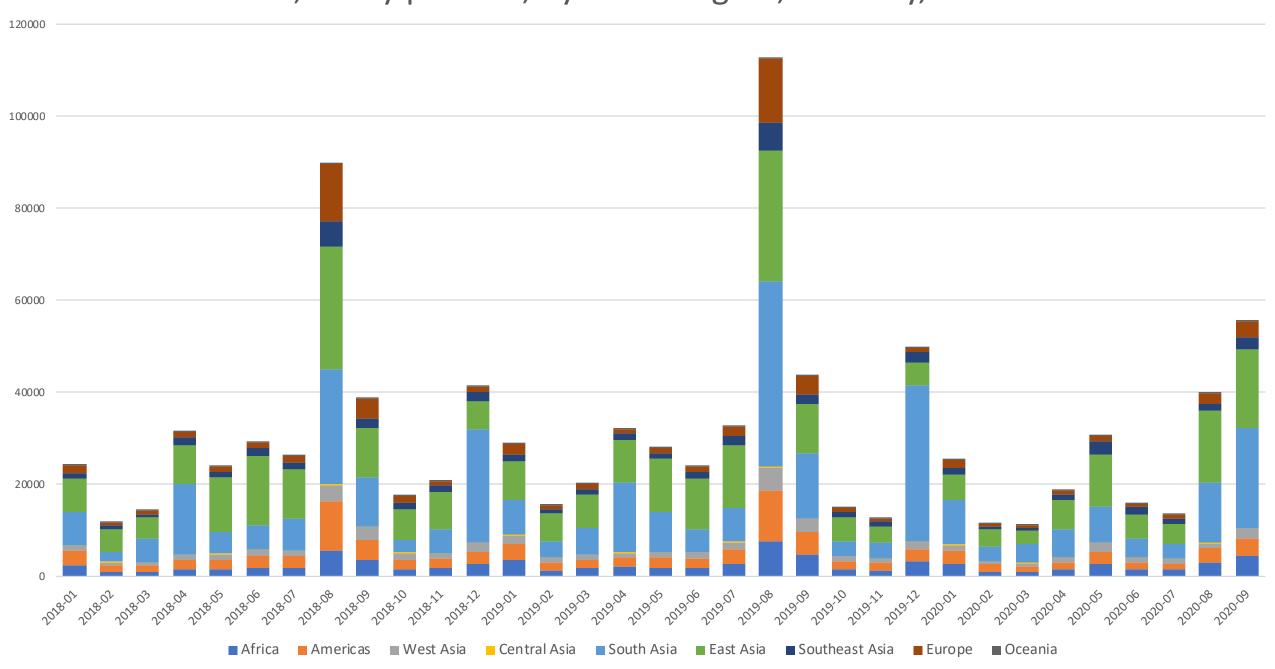
Summary of admissions and administrative data

- Temporary residents
- Permanent residents
- TR-PR transitions
- Provincial scale

Temporary resident admissions

- Study
- Work
- Asylum
- Also note website data

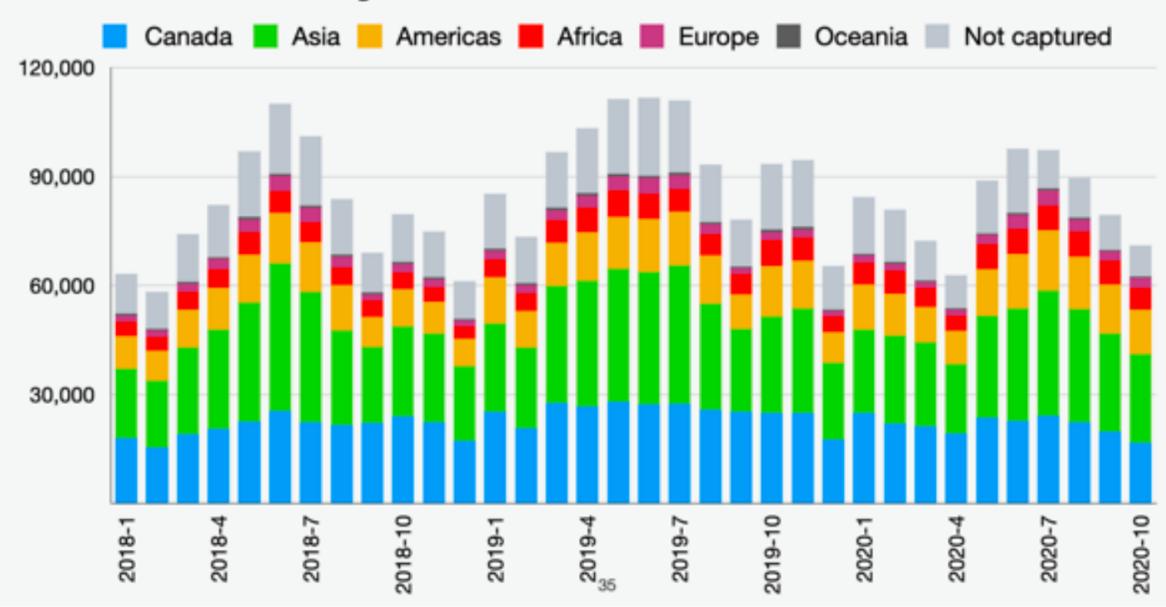
Canada, Study permits, by world region, monthly, 2018-2020



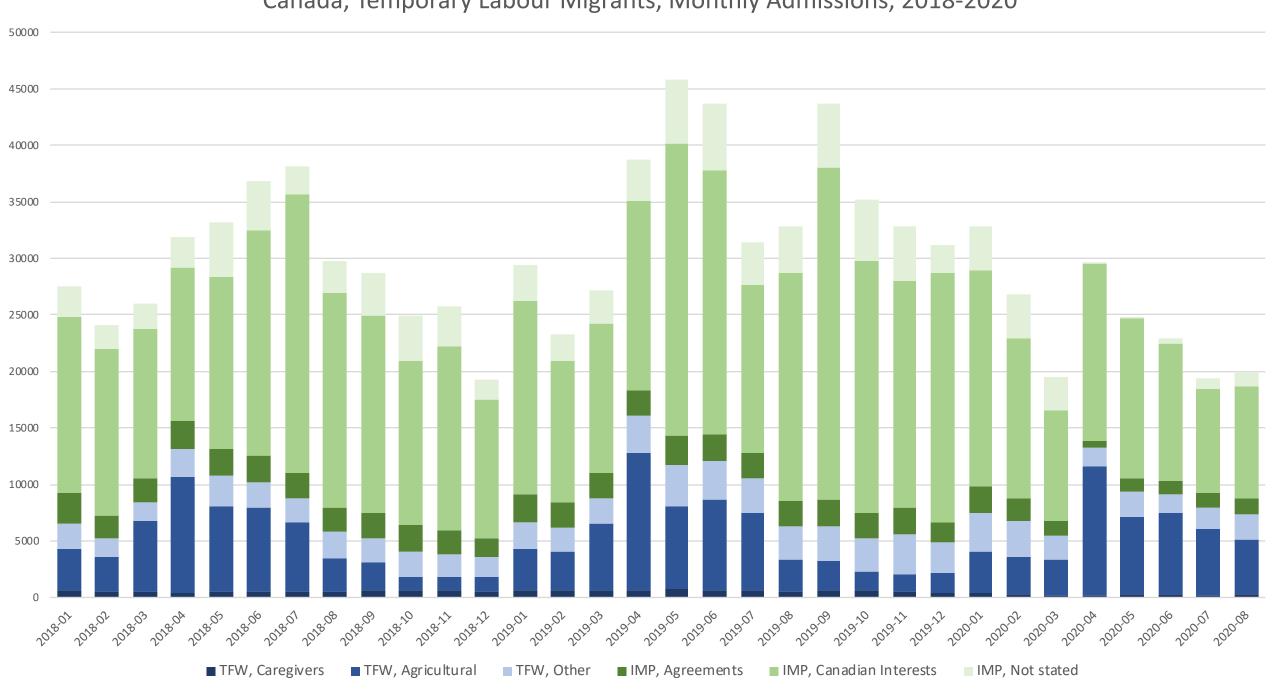
Study visa admissions, April – September, 2019 vs 2020

Study visa dail	iissioiis, Api ii	September, 2015 vs 2020			
2019		2020			
Total	272,130	Total	172,100		
India	85,940	India	52,500		
PR China	63,865	PR China	47,405		
France	11,570	Vietnam	7,135		
S Korea	10,970	S Korea	6,890		
Vietnam	8,120	France	4,590		
Iran	6,345	Iran	4,460		
Brazil	6,250	Nigeria	4,080		
USA	5,445	Brazil	3,435		
Nigeria	5,120	USA	2,855		
Japan	4,615	Philippines	2,355		
Mexico	4,465	Bangladesh	2,165		
Philippines	3,710	Mexico	2,060		
Bangladesh	3,235	Japan	1,930		
Colombia	2,600	Hong Kong	1,615		
Taiwan	2,560	Colombia	1,455		

Study Permits—Web Interest



Canada, Temporary Labour Migrants, Monthly Admissions, 2018-2020



Labour and Study Temporary Migration Before and During Covid 2019 Apr-Aug 2020 Apr-Aug Index 2020

36,989

16,443

11,845

100,855

23,070

228,430

1,031

36,405

9,573

5,635

61,035

3,100

118,240

32.0

98.4

58.2

47.6

60.5

13.4

51.8

TFW, Caregivers 3,218

TFW, Agricultural

IMP, Agreements

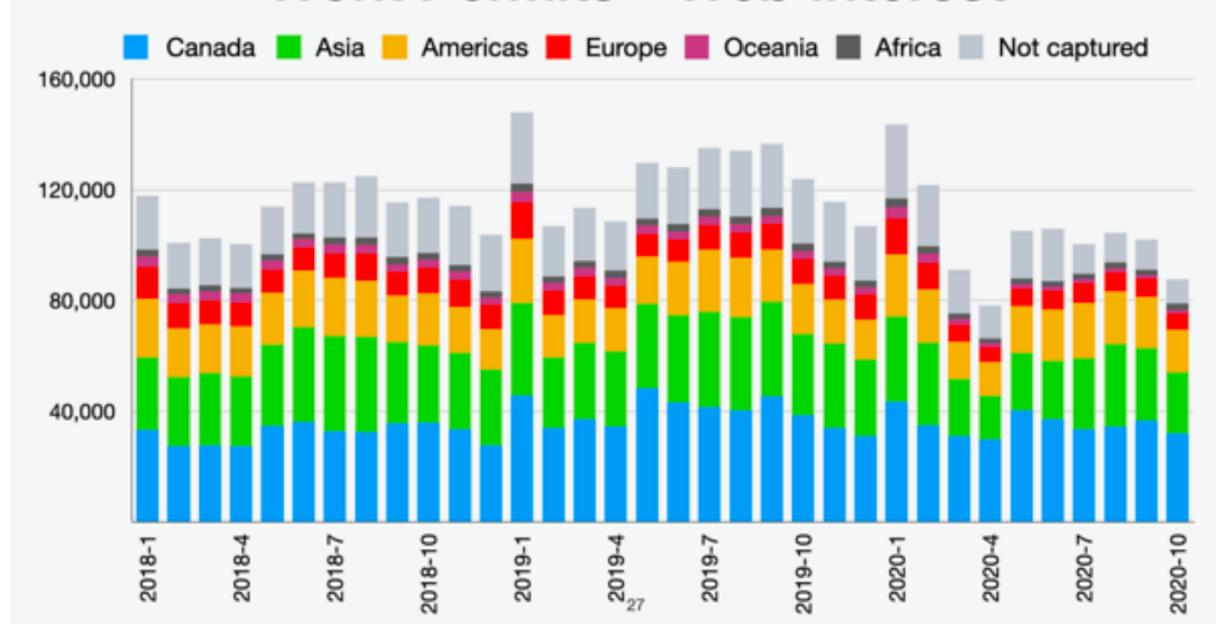
IMP, Not stated

Study permits

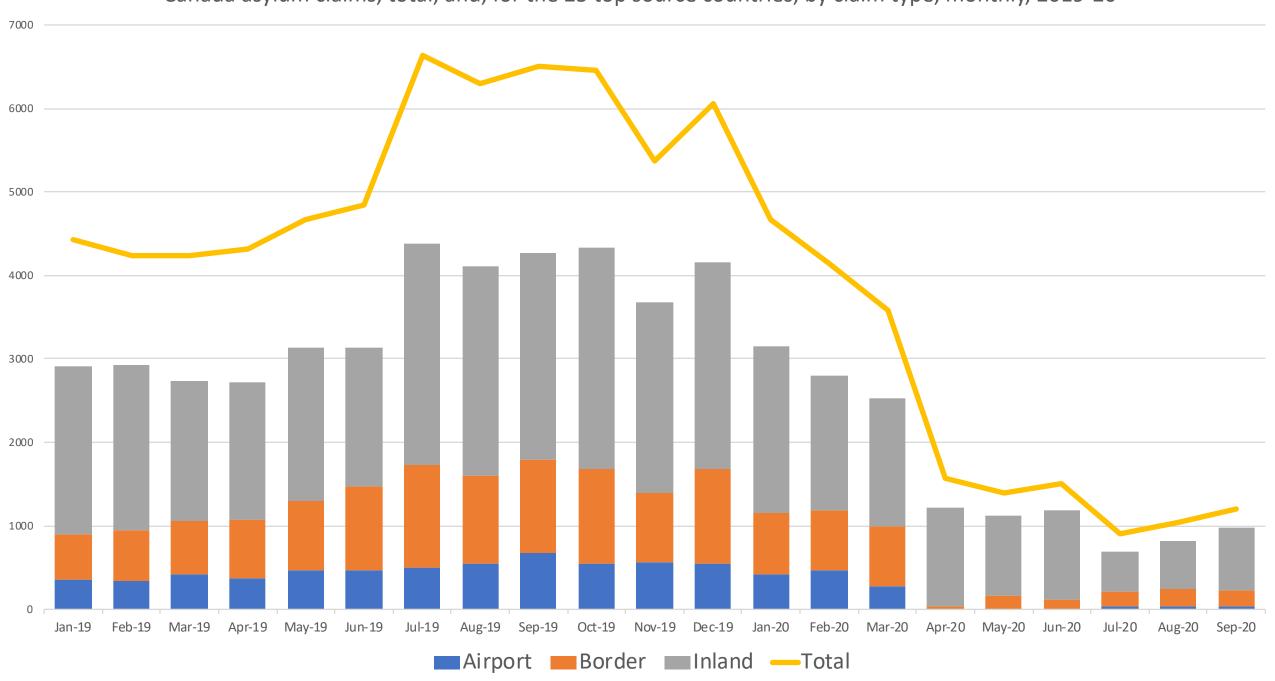
IMP, Canadian Interests

TFW, Other

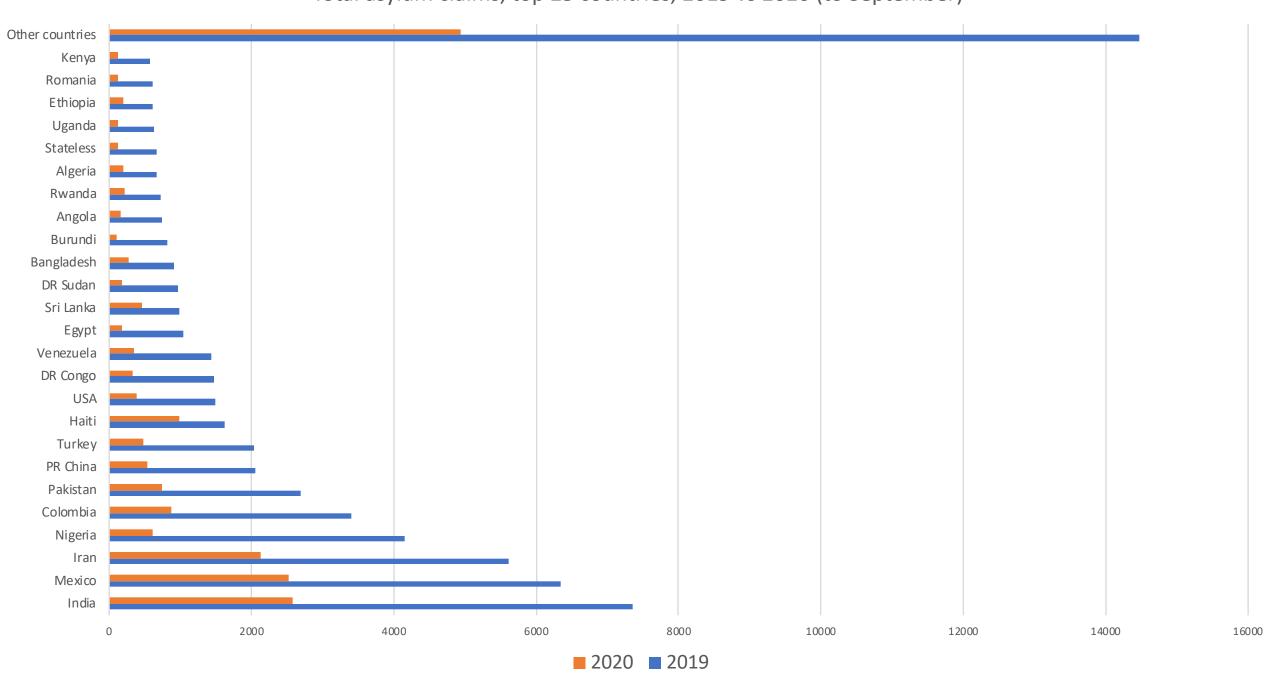
Work Permits—Web Interest



Canada asylum claims, total, and, for the 25 top source countries, by claim type, monthly, 2019-20

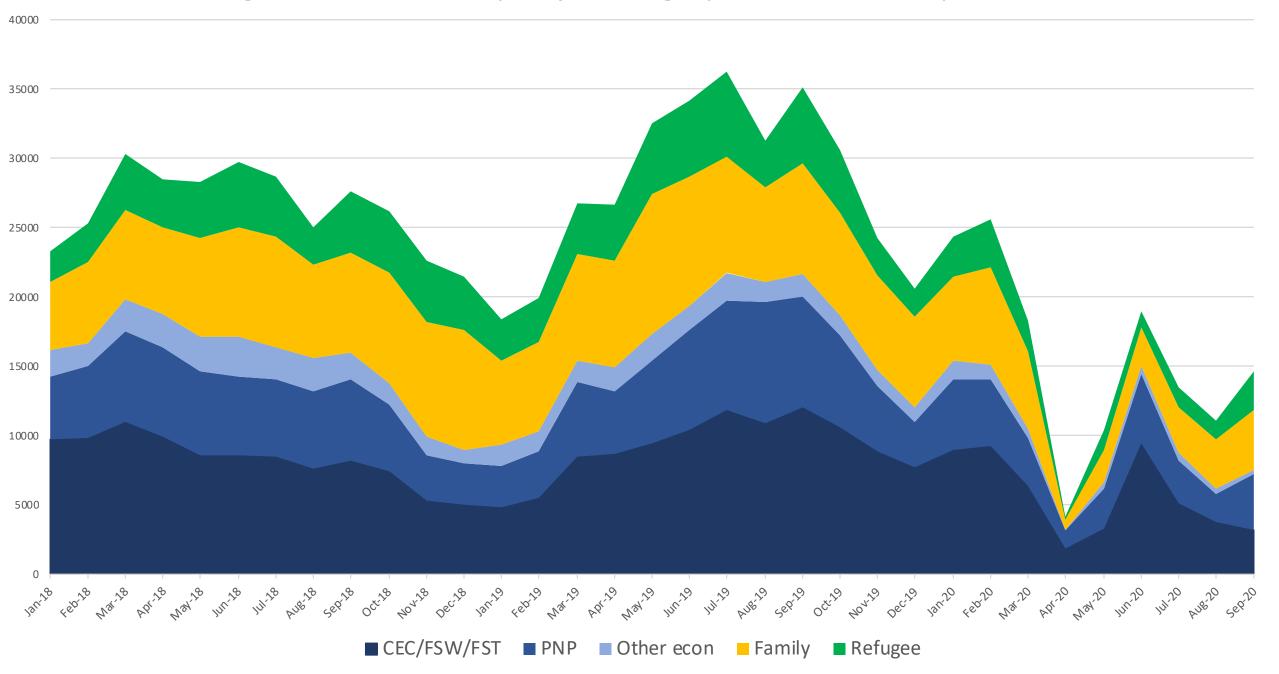


Total asylum claims, top 25 countries, 2019 vs 2020 (to September)



Permanent residents

- Admissions by category
- Source countries
- TR->PR transitions



Immigration by Major Category, Canada, Pre-Covid vs, During Covid									
	Average	Index values (to Average before Covid)							
	Jan 18 - Feb 20	Mar-20	Apr-20	May-20	Jun-20	Jul-20	Aug-20	Sep-20	Apr-Sep
CEC/FSW/FST	8,746	73.0	21.2	37.2	108.4	58.4	43.3	36.9	50.9
PNP	5,420	63.6	24.0	54.9	91.6	56.5	36.3	74.1	56.2

22.3

32.5

37.1

38.5

30.6

39.4

28.3

70.0

32.7

45.1

37.9

49.9

24.4

48.3

36.4

41.1

17.7

58.5

74.3

54.3

21.7

39.0

36.4

44.8

2.4

10.2

4.4

15.2

Other econ

Family

Refugee

Total

1,739

7,293

3,859

27,057

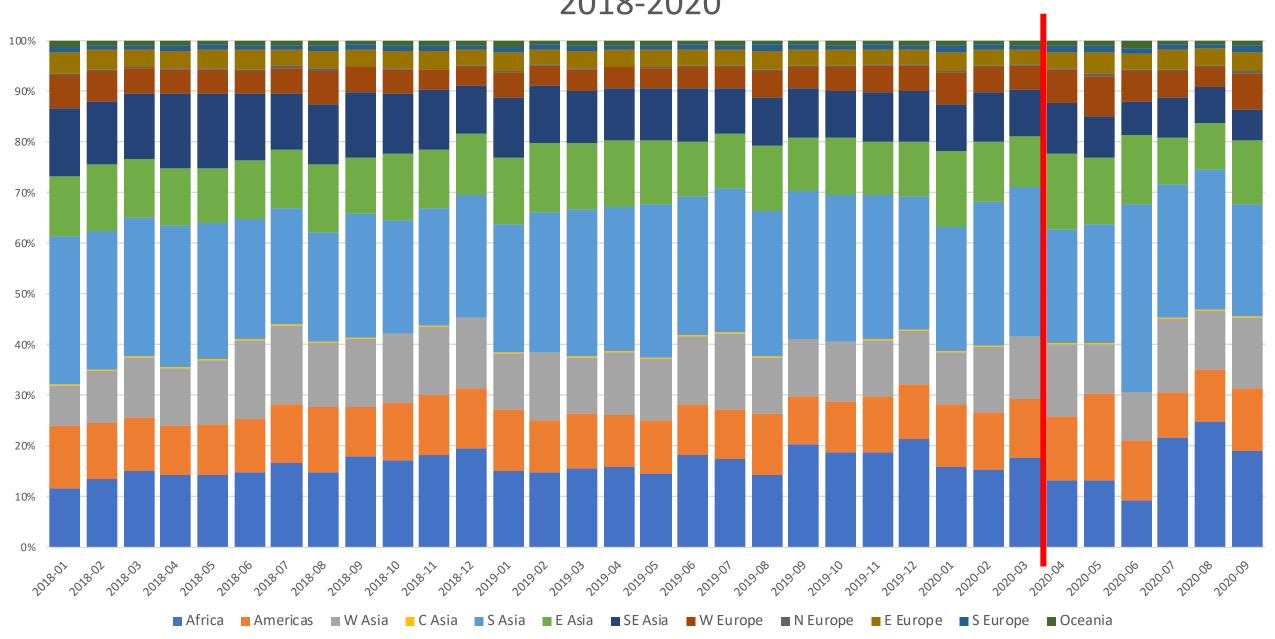
37.5

77.4

57.2

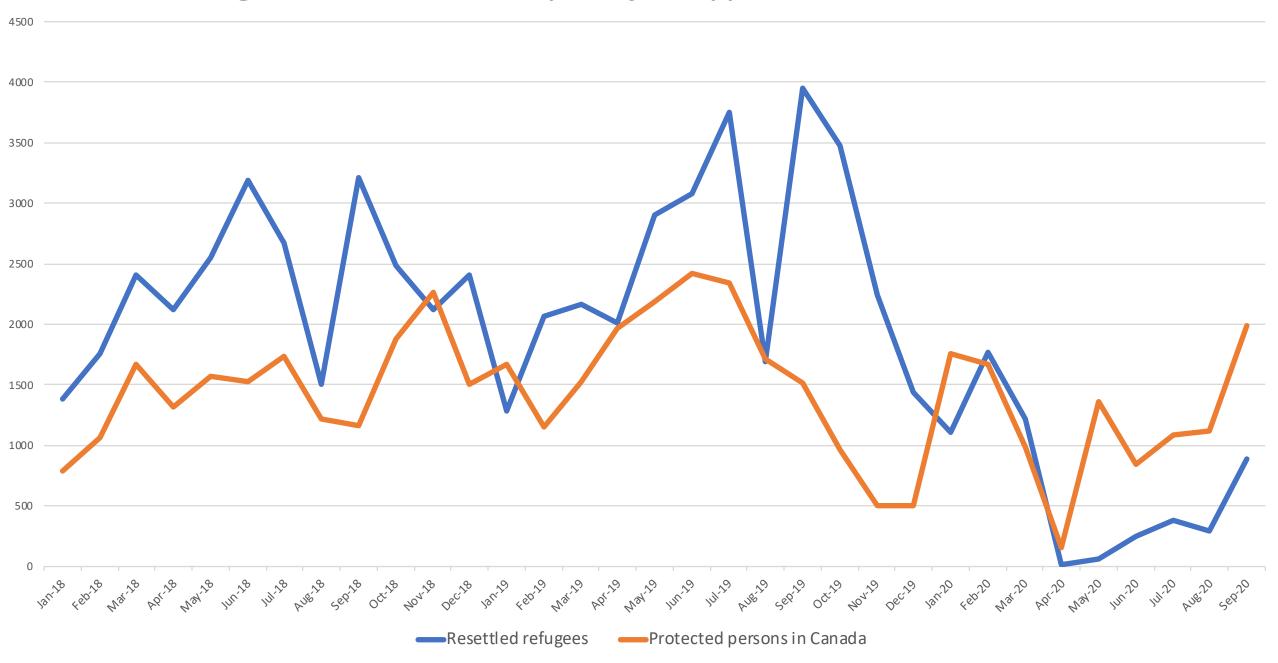
67.8

Canada, Permanent Resident Admissions, by Origin (%), Monthly, 2018-2020



Permanent resident arrivals, t	top 20 source	countries, April-September, 2019	vs 2020	
2019		2020		
India	50,855	India	18,795	
PR China	17,185	PR China	6,490	
Philippines	16,030	Philippines	3,895	
Nigeria	7,670	United States of America	2,740	
Syria	6,265	Pakistan	2,570	
United States of America	6,225	Nigeria	2,395	
Pakistan	6,130	Iran	1,795	
Eritrea	3,690	France	1,725	
Iran	3,630	United Kingdom	1,625	
Korea, Republic of	3,540	Brazil	1,570	
United Kingdom	3,235	Morocco	1,380	
Brazil	3,210	Korea, Republic of	1,375	
Iraq	2,645	Algeria	1,340	
France	2,560	Syria	1,275	
Vietnam	2,385	Mexico	1,100	
Egypt	2,220	Vietnam	920	
Jamaica	2,150	Egypt	910	
Afghanistan	2,035	Turkey	800	
Bangladesh	1,990	Jamaica	790	
Algeria	1,945	Ukraine	730	
Top 20	145,595		54,220	
Total	197,408		74,107	

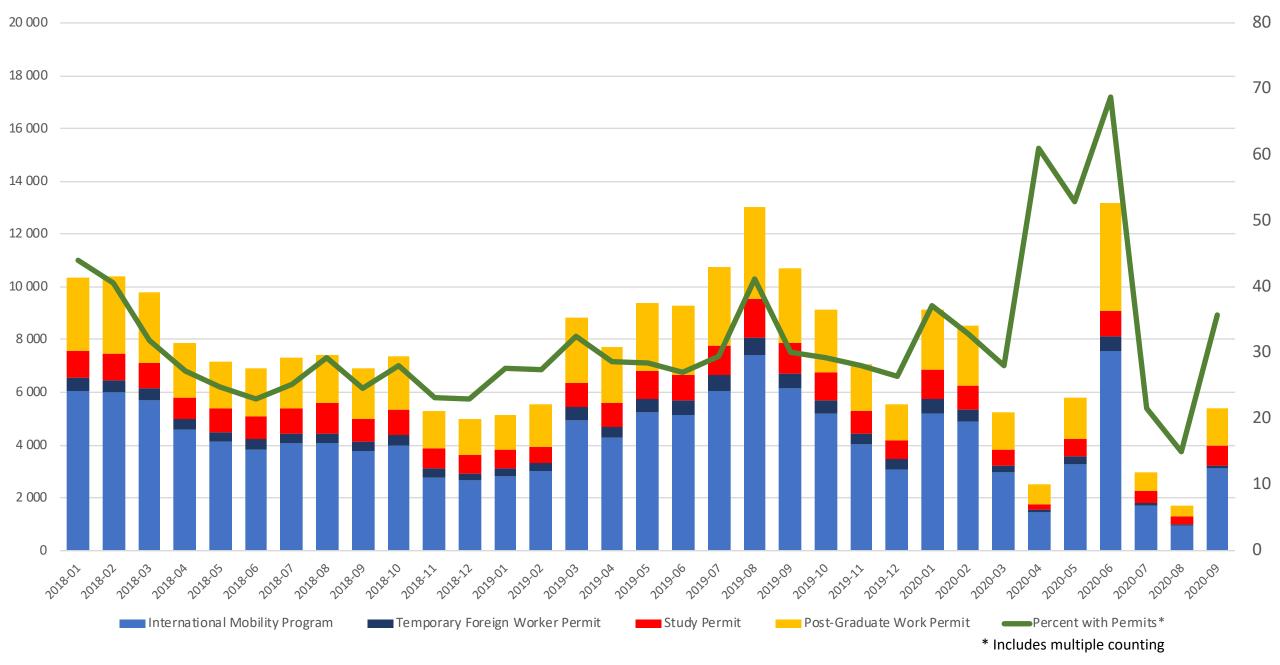
Refugee Admissions, by Major Type, Canada, 2018-2020



TR to PR transitions

- Immigration based on previous TR visa decisions
- ...i.e., 'inland immigration'

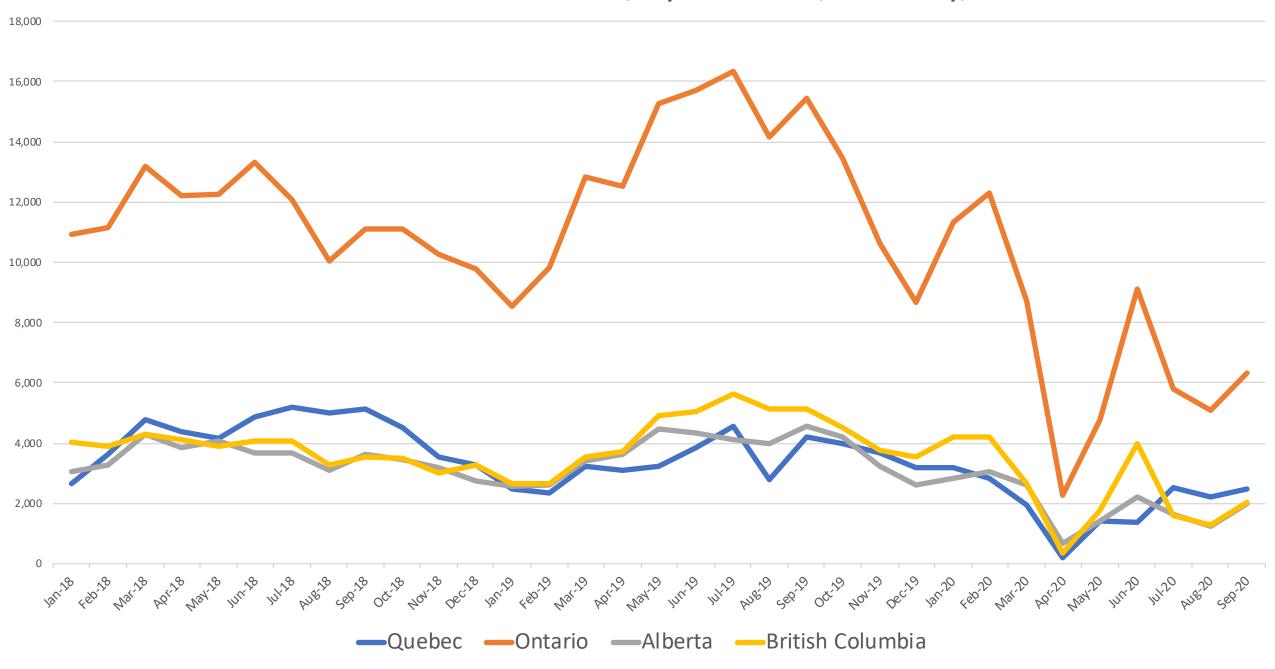
Temporary Resident -> Permanent Resident Transitions, Monthly, 2018-2020



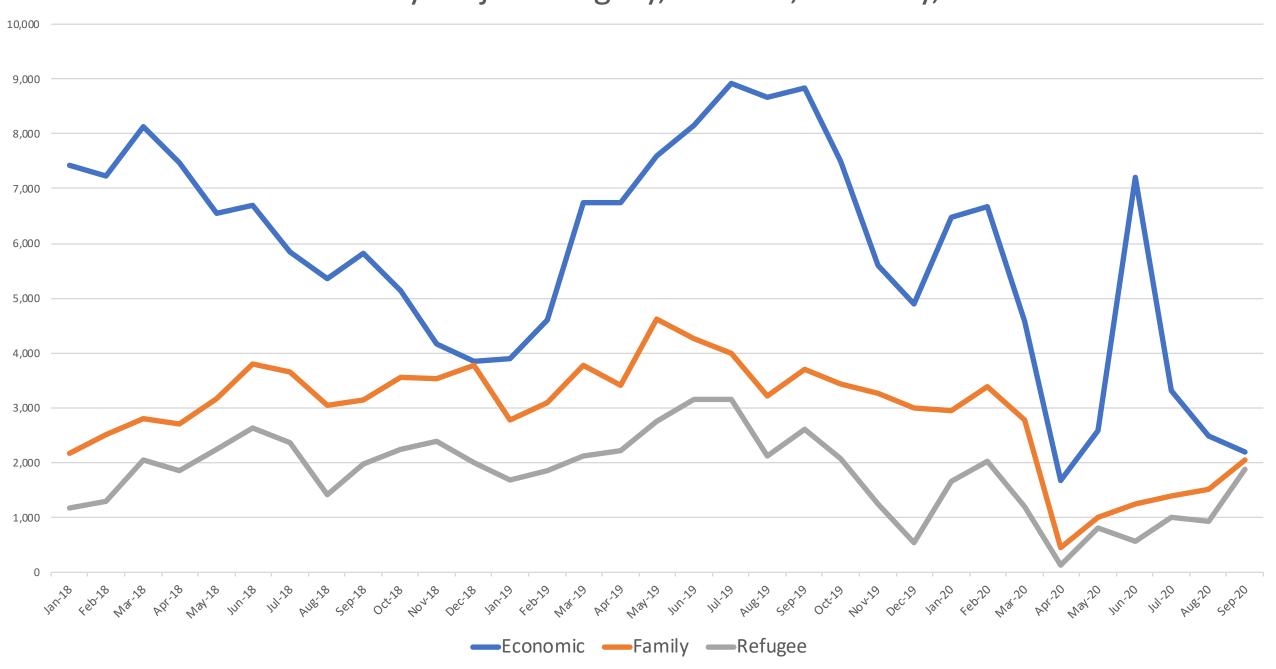
The provincial scale

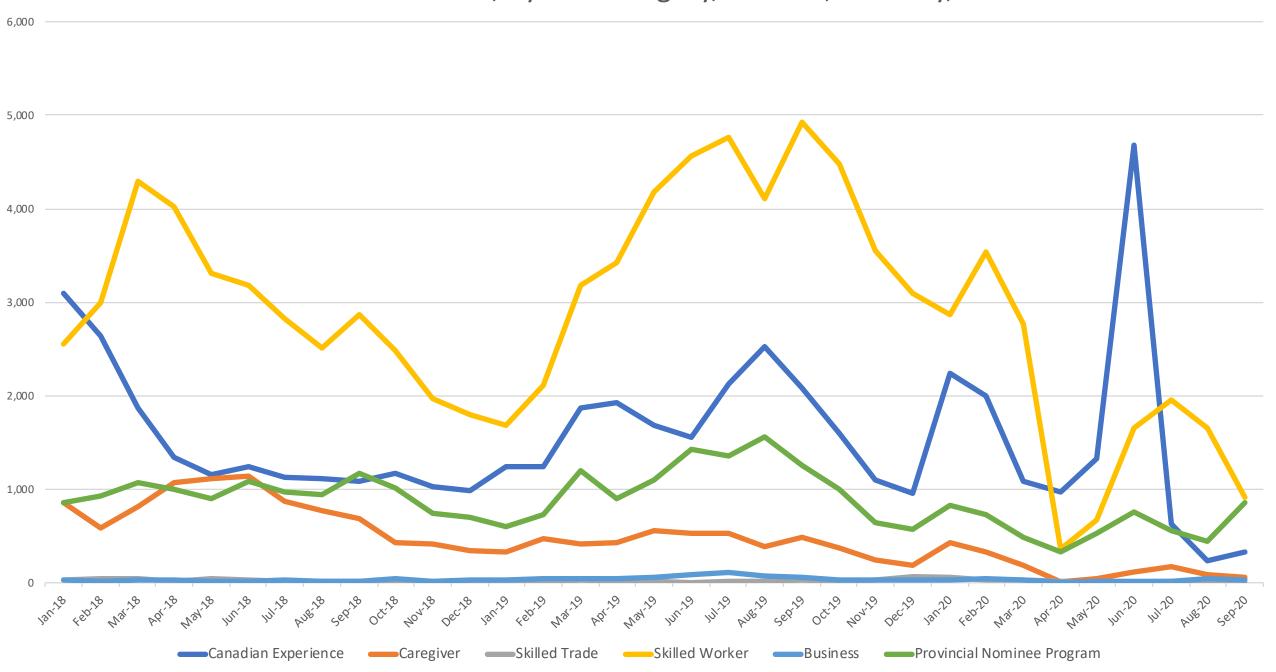
- Ontario in context
- Permanent residents admitted to Ontario
- Refugees admitted to Ontario

Permanent Resident Admissions, by Province, monthly, 2015-2020

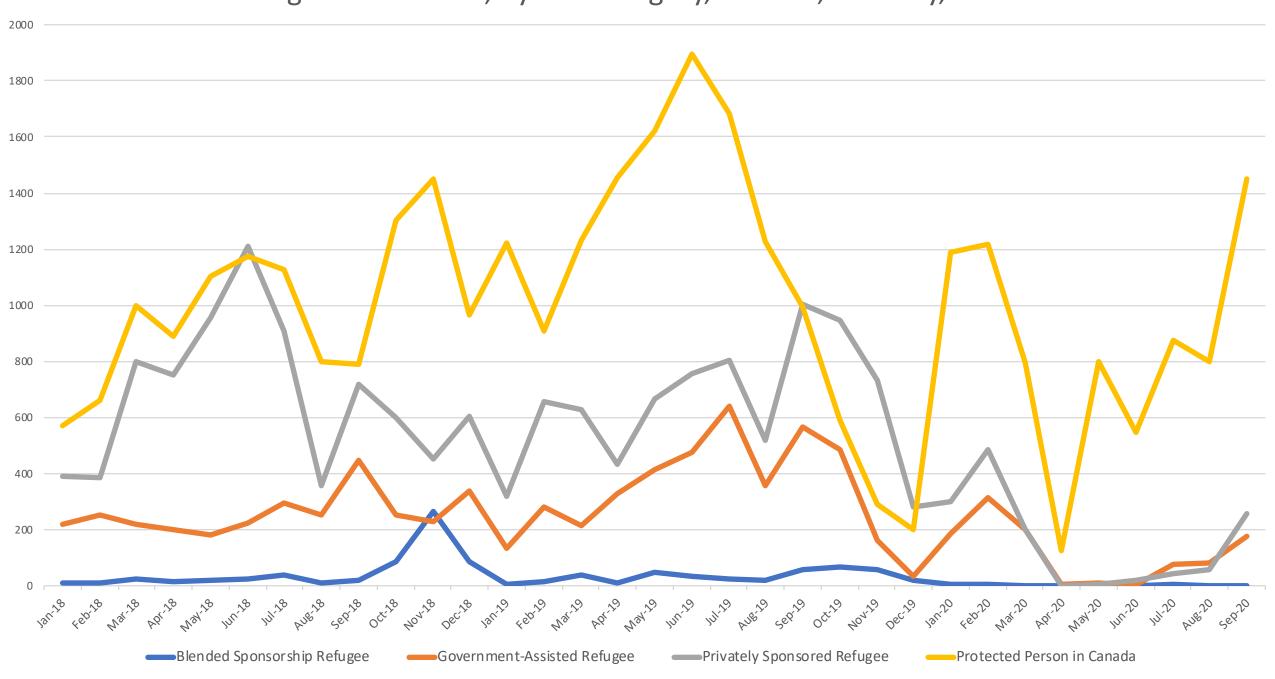


PR admissions by major category, Ontario, monthly, 2018-2020





PR Refugee admissions, by sub-category, Ontario, monthly, 2018-2020



New levels plan

Background realities

- Humanitarian needs for global migration are higher than ever
 - Global 'immobility crisis'
- Canada's demographic situation is not changing (low fertility)
- Therefore, Canada will return to high immigration of both economic and humanitarian types ... not 'if' but 'when'...

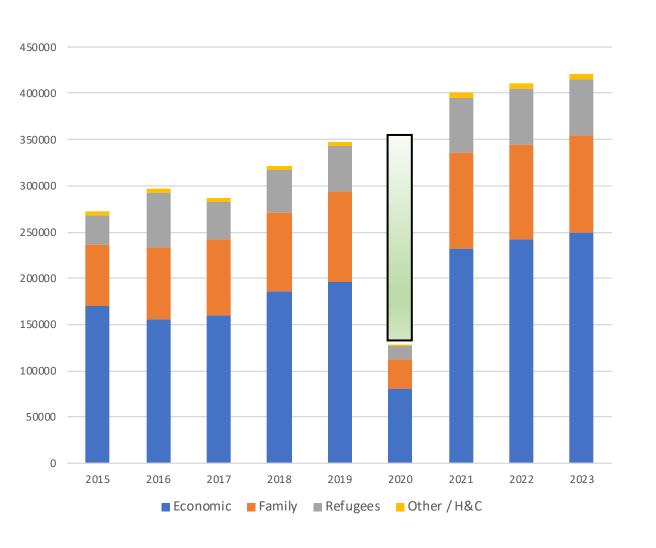
New levels plan

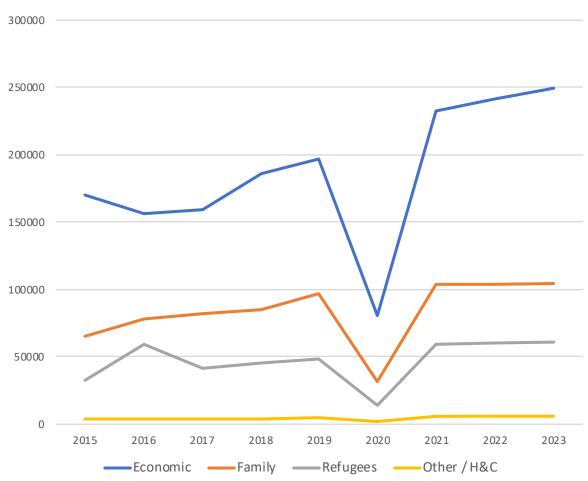
- This will happen immediately (401,000 in 2021 and then more)
- How can this be achieved?
- Consequences?

Canadian permanent immigration, 2015-2023

2015-20: actual (2020: January-August only)

2021-23: projected





Achieving Canada's targets

- Positive factors
 - IRCC is efficient and normally meets targets
 - Global interest in Canada is very high
 - General public views and employers are favourable (though mixed)
 - Already, many approval letters dispatched
- But ... in the short term ...
 - Many borders will still be closed for much (most?) of 2021
 - Fragility of global transportation system (many airlines will fail)
 - Potential feedback if newcomers fail to find work

Achieving Canada's targets

Potential tools

- Reach out to potential 'inland immigrants' (especially in 2021)
 - Students, TFW/IMPs, asylum seekers, amnesty for irregular migrants?
- Ease border restrictions
 - Huge efforts under way, globally, in 'health proofing' borders
 - New term...'hygiene theatre'
- After borders reopen
 - May need to lower CRS score for the Express Entry system, temporarily
 - In the long run, numbers will rise as the economy rebounds

Consequences

- Sometime in 2021, fiscal stimulus is likely to end and we will see the real rate of unemployment (estimate... 1.5 million)
- 2021 plan would add >250,000 working-age adults to the labour force
 - But some would already be in Canada and have a job
- Integration issues will become critical
 - Labour market access
 - Credentialization
 - Entrepreneurship
- Major challenge for the support sector
 - Important question about the possibility of fiscal restraint

Possible agenda for positive change

- Expand eligibility for settlement services in light of increased TR->PR transitions
- Expand 'guardian angels' program to include more types of asylum seekers
 - E.g., anyone who has work
- Regularization of undocumented residents